Helping Dislocated Auto-Workers: Lessons from Community College Studies

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Stylized Facts—WA Dislocated Worker Project

- About 10 percent of dislocated workers enroll at WA-CCs.
- About half do not complete a single course.
- About one-quarter do not complete more than one high-return course.
- About one-tenth complete a substantial number of high-return courses.
- Dislocated workers often leave college when their UI benefits are exhausted.



Questions raised by the stylized facts

- Why do so many workers complete so few high-return courses?
- Why do workers who do well in highreturn courses take so few of them?



Better opportunities come along.

• From independent job search.

• From leads obtained in school.

• From One-Stops and other organizations.

(Less likely in today's environment.)



Workers do not select appropriate courses

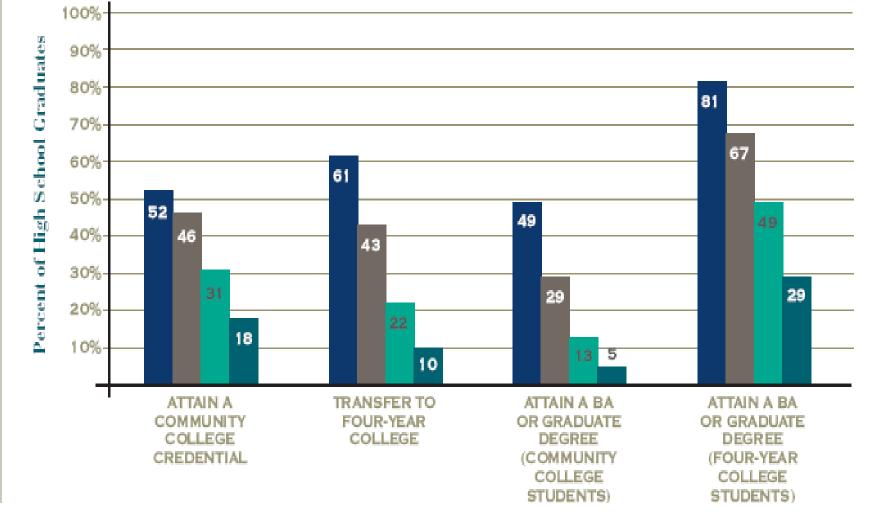
- Workers do not have the needed preparation.
- Workers do not remember what it was like to attend school.
- Workers are not aware of the returns to different courses.

For workers who do well:

Income support is insufficient
(Less likely in today's environment.)



Why course selection matters—completion depends on prior education, especially high school GPA



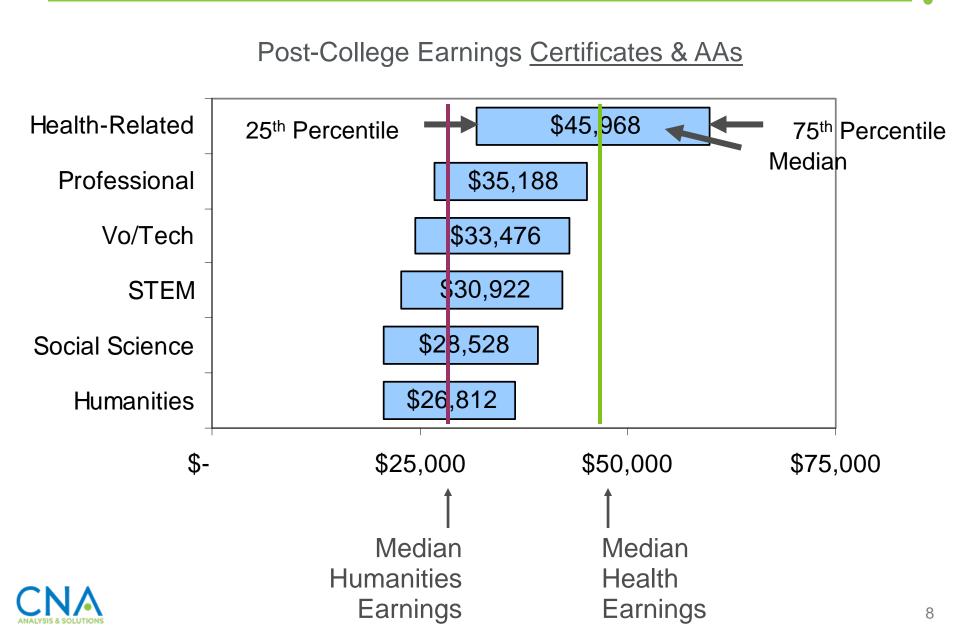


Why course selection matters—returns vary by field

- Very high-return: Health Related
- High-return: Professional
 - Accounting, Communications, Financial Services, Law, Management, and Marketing
- Moderate-return: Vo/Tech Vocational/Technical
 - Building trades Carpentry, Electrical, Masonry, etc.
 - Cosmetology/Barbering, Machinery/Automotive repair, Paralegal,
- STEM Science, Technology, Engineering, and Math
- Social Sciences
- Low-return: Humanities

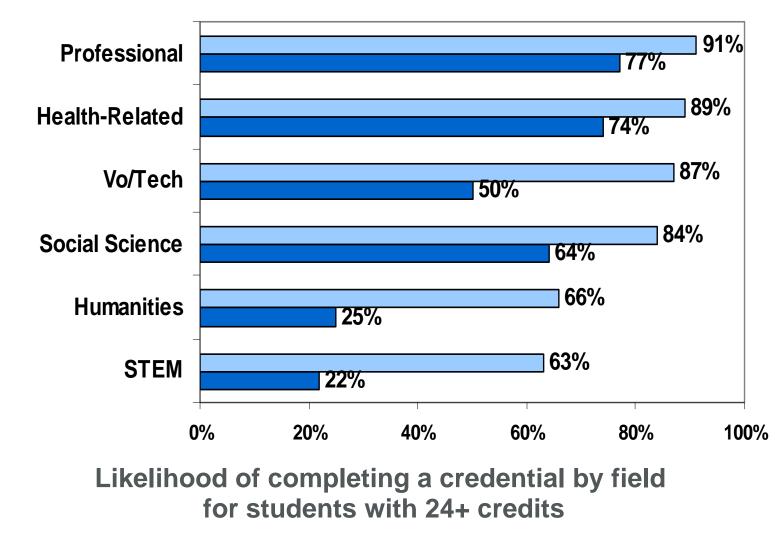


Certificate and AA field of study strongly affects earnings



Field of Study Affects Credential Attainment -Especially for "C" Students

"C" Student "A" Student



Why are inappropriate courses selected?

- Workers have poor information—unfamiliar with options.
- Colleges lack resources and incentives:
 - Paid per course, independent of course and program completion.
 - Payment unrelated to cost—high return courses often are costly.
 - Not rewarded for positive outcomes.
 - Cannot afford extensive counseling programs.



One-Stops can act as honest-brokers

- But they also lack resources.
- Lack accurate performance measures
 - Don't measure value-added.
 - Create perverse incentives.

As a result outcomes are highly variable.



Ways to attain better outcomes

- Help community colleges become more responsive to workers' needs:
- Relate costs to benefits
- Improve incentives
- Increase resources
 - Reward persistence in high-return fields.
 - Fund assessment and counseling.
 - Fund high-cost high-return courses.
 - Create comprehensive performance measures



Increase the quality of One-Stop services

- Put more emphasis on assessment and counseling
 - Better describe expected returns to training
 - Better describe characteristics associated with success
 - Use vocational aptitude tests such as the ASVAB
- Improve performance measures and standards to hold One-Stops accountable for helping workers.
- Increase funding for JSA, supportive services, and training.



Areas for research and analysis

- Measure the value of high quality screening.
- Determine how institutional factors affect the value of screening for workers with different characteristics.
- Determine the response to changing incentives:
 - -Changing performance measures and standards
 - Linking funding (cost) to benefits (outcomes).



BACK-UP SLIDES



The database

- Tracks all 225,000 students attending Florida public high schools in 1996 through high school, into college, and into the workforce 1996-07.
- Information:
 - High school transcripts course name, when taken, grade.
 - Attendance and enrollment days present/absent each year
 - Demographics —age, race, sex, and low-income (receipt of Free and Reduce Price Lunches (FRLs).
 - SAT/ACT test scores.
 - College transcripts course name, grade, when taken, institution.
 - College credentials receipt of certificates and degrees.
 - Certificates are awarded for attainment of career-oriented skills such as

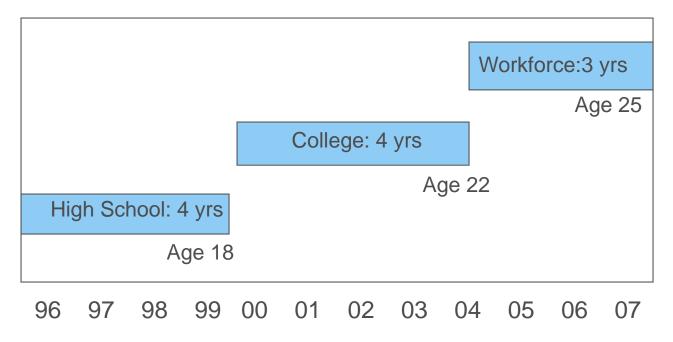
IT—programming, health—phlebotomist, trades—plumbing.

- Wage records —quarterly earnings from each employer.



Timeline for a typical BA student

- Transition to high school—starting 9th grade in AY96 (fall 1996)
- Transition to college—fall 2000
- Transition to workforce—spring 2004



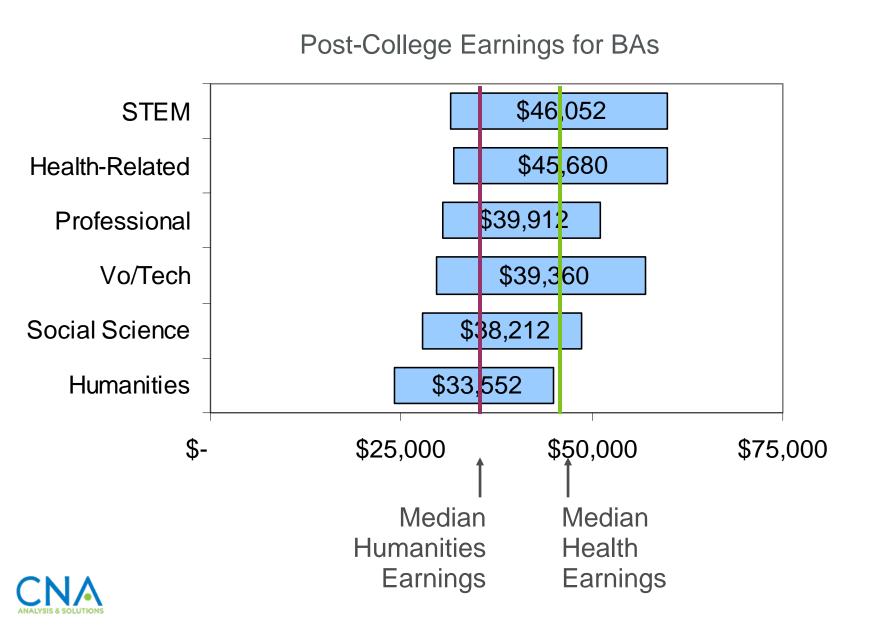


Factors strongly affect post-schooling earnings

- Prior work experience raises earnings
 - Certificate students have more work experience than degree students in college the same amount of time.
- <u>Having a high GPA in high school</u>— raises earnings independent of field and # of college courses completed
 - Students with high GPAs would have higher earnings even without additional schooling
- The number of college course completed raises earnings by
 - \$500 per course for certificate students,
 - \$0 per course for AAs, and
 - \$200 per course for BA and grad students.



BA field of study modestly affects earnings



HS Performance Influences Student Outcomes

	Attend College	Remain 1 year	Receive a credential
HS GPA			
А	79%	70%	49%
В	63%	43%	15%
C or less	39%	19%	4%



Higher Credentials are Associated with Higher Earnings

Difference in annual full-time earnings relative to next highest credential

Highest Credential \$ Increase % Increase

) 17%
)

- AA \$1,762 4%
 - BA \$7,450 17%
- Grad \$11,292 22%

