

Capital Constraints and Systemic Risk

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Balance Sheet Amplification

- Recent crisis is an example of how relatively small initial losses to asset values can be magnified and propagated.
- Balance sheet amplification is a possible mechanism (e.g. Brunnermeir, 2009, Krishnamurthy, 2009).
- A negative shock to asset values → balance sheet constraint gets tighter → asset sales → asset prices ↓ further...
- Examples of balance sheet constraints: margins, capital etc.

This Paper: Main Idea

- Identify an event (regulation) that tightened a balance-sheet constraint and could have contributed to strength of amplification mechanism
- Examine:
 - How institutions' sensitivity to common factors changes afterwards
 - Whether the effect differs for institutions, for which the constraint is more likely to be binding

Market Risk Regulation in Banking

- 1996-1998: Basel Capital Accord was amended and market-risk based capital charge was introduced (based on Value-at-Risk) to account for market risk exposure
- Possible systemic implications:
 - Asset value and VaR cycles (akin to *loss and margin spirals* of Brunnermeir and Pedersen (2008)):
 - Fall in asset values and/or rise in market volatility → VaR and capital limits of some banks are hit → sell → more volatility and further value decline → more selling by more banks....

Our Approach – 1

- Systematic Risk: Sensitivity of a stock return of a publicly traded bank holding company to common factors, such as a return of stock market portfolio and portfolio of banking stocks (i.e. market and financial sector betas) .
- Utilize the fact that not all banks are subject to the market risk-based capital requirements
- Study whether being subject to additional capital requirements affects bank systematic risk
 - Only banks with sufficiently high trading activities are subject to market risk-based capital requirements
 - Focus on the gap in systematic risk between high- and low-trading activity banks, and explore whether such a gap increased after 1998

Our Approach – 2

- Before 1998: higher trading activity → higher risk
- After 1998: higher trading activity → higher risk + additional regulatory constraint
- After 1998 – Before 1998: capture the effect of the additional regulatory constraint
- **Hypothesis 1**: Systematic risk gap between high and low trading banking organizations increased after the market risk-based capital requirements were introduced

Our Approach – 3

- Recognize that new capital regulation may have a stronger effect on banks with low capital ratios – banks whose capital constraint is more likely to be binding
- **Hypothesis 2**: An increase in systematic risk gap between high and low trading banking organizations is more pronounced for low-capital banking organizations

Some Related Research

- Pro-cyclicality of capital charge (summarized in Kashyap and Stein, 2003 and Borio and Zhu, 2008)
- Empirical studies on “vicious cycles”, e.g. Jorion (2005)
- Capital requirements and banks’ investment/asset choice decisions(Acharya, 2001, Cuoco and Liu, 2003)
- Measuring systemic risk (e.g. Adrian and Brunnermeier, 2008, Huang, Zhou and Zhu, 2009, Acharya, Pedersen, Philippon and Richardson, 2010)

Variables and Baseline Specifications – 1

Equation 1:

$$R_{it} = \gamma_i + \alpha_1 * f_t + \alpha_2 * f_t * HTA_{it-1} + \text{After1998} * \mu + \alpha_3 * f_t + \alpha_4 * f_t * HTA_{it-1} + \eta_{it}$$

Equation 2:

$$R_{it} = \psi_i + \beta_1 * f_t + \beta_2 * f_t * HTA_{it-1} + \beta_3 * f_t * HKA_{it-1} + \beta_4 * f_t * HTA_{it-1} * HKA_{it-1} + \text{After1998} * \phi + \beta_5 * f_t + \beta_6 * f_t * HTA_{it-1} + \beta_7 * f_t * HKA_{it-1} + \beta_8 * f_t * HTA_{it-1} * HKA_{it-1} + \varepsilon_{it}$$

- R_{it} - individual bank's quarterly holding period return
- f_t - common factor (bank portfolio or S&P 500 return)
- $HTA_{it-1} = 1$ if the sum of a bank's previous quarter trading assets and liabilities is higher than \$1 billion or higher than 10 per cent of its previous quarter total assets
- $HKA_{it-1} = 1$ if a bank's previous quarter capital-to-assets ratio > 7%
- $\text{After1998} = 1$ for the period starting from the first quarter of 1998
- BHC fixed effects

Variables and Baseline Specifications – 2

Equation 1:

$$R_{it} = \gamma_i + \alpha_1 * f_t + \alpha_2 * f_t * HTA_{it-1} + \text{After1998} * \mu + \alpha_3 * f_t + \alpha_4 * f_t * HTA_{it-1} + \eta_{it}$$

Estimates of systematic risk from Equation 1

| | Before 1998 |
|------------------|---|
| Low TA | α_1 |
| High TA | $\alpha_1 + \alpha_2$ |
| High TA – Low TA | α_2 |
| | After 1998 |
| Low TA | $\alpha_1 + \alpha_3$ |
| High TA | $\alpha_1 + \alpha_2 + \alpha_3 + \alpha_4$ |
| High TA – Low TA | $\alpha_2 + \alpha_4$ |

Hypothesis 1: $\alpha_4 > 0$

Variables and Baseline Specifications – 3

Equation 2:

$$R_{it} = \psi_i + \beta_1 * f_t + \beta_2 * f_t * HTA_{it-1} + \beta_3 * f_t * HKA_{it-1} + \beta_4 * f_t * HTA_{it-1} * HKA_{it-1} + \text{After1998} * \phi + \beta_5 * f_t + \beta_6 * f_t * HTA_{it-1} + \beta_7 * f_t * HKA_{it-1} + \beta_8 * f_t * HTA_{it-1} * HKA_{it-1} + \varepsilon_{it}$$

Estimates of systematic risk from Equation 2

| | Before 1998 | |
|------------------|---|---|
| | Low KA | High KA |
| Low TA | β_1 | $\beta_1 + \beta_3$ |
| High TA | $\beta_1 + \beta_2$ | $\beta_1 + \beta_2 + \beta_3 + \beta_4$ |
| High TA – Low TA | β_2 | $\beta_2 + \beta_4$ |
| | After 1998 | |
| | Low KA | High KA |
| Low TA | $\beta_1 + \beta_5$ | $\beta_1 + \beta_3 + \beta_5 + \beta_7$ |
| High TA | $\beta_1 + \beta_2 + \beta_5 + \beta_6$ | $\beta_1 + \beta_2 + \beta_3 + \beta_4 + \beta_5 + \beta_6 + \beta_7 + \beta_8$ |
| High TA – Low TA | $\beta_2 + \beta_6$ | $\beta_2 + \beta_4 + \beta_6 + \beta_8$ |

Hypothesis 2: $\beta_8 < 0$

Data

- Large (real assets above \$5 billion), publicly traded bank holding companies
- Quarterly, 1986:Q2 to 2007:Q4
- 8,213 observations for 240 BHCs, unbalanced panel

Data sources:

- BHC data: bank holding company financial statements (Y-9 forms)
- Returns on stocks: CRSP database
- Returns on banking and S&P 500 portfolios: Kenneth French's web-site

Estimates of the systematic risk using equation (1)

| | <i>Before 1998</i> |
|------------------|--------------------|
| Low TA | 0.9665*** |
| High TA | 1.0806*** |
| High TA – Low TA | 0.1141** |
| | <i>After 1998</i> |
| Low TA | 0.7430*** |
| High TA | 1.0889*** |
| High TA – Low TA | 0.3459*** |
| α_4 | 0.2318*** |

Estimates of the systematic risk using equation (2)

| | <i>Before 1998</i> | |
|---------------------|--------------------|-----------|
| | Low KA | High KA |
| Low TA | 0.9882*** | 0.9289*** |
| High TA | 1.0855*** | 1.0644*** |
| High TA – Low TA | 0.0973* | 0.1355 |
| | <i>After 1998</i> | |
| | Low KA | High KA |
| Low TA | 0.8514*** | 0.7190*** |
| High TA | 1.3456*** | 0.9662*** |
| High TA – Low TA | 0.4942*** | 0.2472*** |
| β_6 | 0.3969*** | |
| $\beta_6 + \beta_8$ | | 0.1117 |
| β_8 | -0.2852* | |

Interpretation?

Suppose a poorly-capitalized bank with high trading accounts is hit by an unexpected market shock

- needs to make adjustments to satisfy its regulatory capital requirements
- needs to either sell its assets or raise more capital
- 1) raising capital may be costly and may be perceived by the markets as bad news
 - 2) simultaneous massive sales may drive prices even further down and volatility up
- Undercapitalized bank will have higher sensitivity to market conditions after the introduction of market risk-based capital requirements

Are results stronger with lower K/A threshold
and in left tail of bank return distribution?

- $K/A = 6\%$ as a threshold capital ratio
- Quantile regression

Estimates of the systematic risk using equation (2)
 K/A = 6% as a threshold capital ratio

| | <i>Before 1998</i> | |
|---------------------|--------------------|-----------|
| | Low KA | High KA |
| Low TA | 1.0229*** | 0.9402*** |
| High TA | 1.1379*** | 0.9872*** |
| High TA – Low TA | 0.1150* | 0.0470 |
| | <i>After 1998</i> | |
| | Low KA | High KA |
| Low TA | 0.6872*** | 0.7464*** |
| High TA | 1.5534*** | 1.0082*** |
| High TA – Low TA | 0.8662*** | 0.2618*** |
| β_6 | 0.7512*** | |
| $\beta_6 + \beta_8$ | | 0.2148** |
| β_8 | -0.5362*** | |

Quantile regression results

K/A = 6% as a threshold capital ratio

| | | <i>Quantiles</i> | | |
|-------------------------------------|-----------------------|------------------|-----------|-----------|
| | | 25th | 50th | 75th |
| Difference (High TA – Low TA) | Low KA, before 98 | 0.1218 | 0.1420*** | 0.1664*** |
| | Low KA, after 98 | 0.8960*** | 0.6709*** | 0.5902*** |
| | High KA, before 98 | 0.0853 | 0.0554 | 0.0807 |
| | High KA, after 98 | 0.3036*** | 0.2461*** | 0.2508*** |
| β_6 | | 0.7742*** | 0.5289*** | 0.4238** |
| $\beta_6 + \beta_8$ | | 0.2183** | 0.1907** | 0.1701* |
| β_8 | | -0.5559** | -0.3382** | -0.2537 |

Robustness – 1

- Alternative common factor: the return on S&P 500 index
- Alternative BHC size cutoff: \$10 billion real assets
- Subsample analysis to account for introduction of mark-to-market financial accounting standards: compare 1994:Q1–1997:Q4 Vs 1998:Q1–2007:Q4
- Results hold

Robustness – 2

- Controls (lagged):
 - Level of capital-to-asset ratio;
 - Ratio of non-performing loans to total loans;
 - Ratio of non-interest income to total income;
 - Log of the consolidated real BHC assets.
- Each control is interacted with a common factor and its product with *After1998*
- Results hold

Conclusions

- Increase in contribution of trading activity to systematic risk after 1998 across all types of banks
- Post-1998 increase in contribution of trading activity to systematic risk is stronger for low-capital banks
- Effects are stronger in left tails of bank capital and return distributions

Policy Implications

- Potential for an unintended systemic side effect of current capital regulation
- Case for time varying capital requirements and capital insurance (Kashyap, Rajan, Stein, 2008; Flannery, 2005)