# REGULATION OF CENTRAL COUNTERPARTIES

Jeff Stehm Federal Reserve Board October 4, 2012

## The CCP Regulatory Landscape

- International Context
  - OTC Derivatives CCPs
    - G-20 Pittsburg Summit (2009)
    - FSB Four Safeguards for OTC derivatives CCPs (2012)
  - All CCPs
    - CPSS-IOCOS Principles for Financial Market Infrastructures (2012)
    - EMIR (2012)
- Framework for US Prudential Regulation of CCPs
  - Pre-DFA Regulatory Authority
  - Dodd-Frank Act, Titles VII and VIII (July 2010)
    - Title VII OTC Derivatives CCPs
    - Title VIII Systemically Important CCPs

## FSB Four Safeguards

- <u>Fair and open access</u> by market participants to CCPs, based on transparent and objective criteria
- <u>Cooperative oversight</u> arrangements between relevant authorities, both domestically and internationally and on either a bilateral or multilateral basis, that result in robust and consistently applied regulation and oversight of global CCPs
- <u>Resolution and recovery regimes</u> that aim to ensure the core functions of CCPs are maintained during times of crisis and that consider the interests of all jurisdictions where the CCP is systemically important
- <u>Appropriate liquidity arrangements</u> for CCPs in currencies in which they clear

#### **CPSS-IOSCO:**

#### Five Regulatory Responsibilities

- Responsibility A: FMIs should be subject to <u>appropriate</u> and <u>effective</u> regulation, supervision, and oversight by a relevant authority
- Responsibility B: Authorities should have the <u>powers</u> and <u>resources</u> to carry out effectively their responsibilities in regulating, supervising, and overseeing FMIs
- Responsibility C: Authorities should clearly <u>define</u> and <u>disclose</u> their regulatory, supervisory, and oversight policies with respect to FMIs
- Responsibility D: Authorities should <u>adopt</u> and <u>consistently</u> apply the PFMI
- Responsibility E: Relevant authorities should <u>cooperate</u>, both domestically and internationally, as appropriate, in promoting the safety and efficiency of FMIs

#### **CPSS-IOSCO PFMIs**

General organization Trinciple 1: Legal basis Trinciple 2: Governance Trinciple 3: Framework for the comprehensive management of risks		Color Key <mark>Red</mark> = new.
<b>Credit and liquidity risk management</b> Principle 4: Credit risk Principle 5: Collateral Principle 6: Margin Principle 7: Liquidity risk	Settlement Principle 8: Settlement finality Principle 9: Money settlements Principle 10: Physical deliveries	
<b>CSDs and exchange-of-value systems</b> Principle 11: CSDs Principle 12: Exchange-of-value settlement systems	Default management Principle 13: Participant-default rules and procedures Principle 14: Segregation and portability	
<b>General business and operational risks</b> Principle 15: General business risk Principle 16: Custody and investment risks Principle 17: Operational risk	Access Principle 18: Access and participation requirements Principle 19: Tiered participation Principle 20: FMI links	
<b>Efficiency</b> Principle 21: Efficiency and effectiveness Principle 22: Communication procedures and standards	and market d	Disclosure of rules, key procedures,

#### **Pre-DFA Regulatory Authority**

- Securities and Exchange Act (1975 Amendments)
  - Clearing Agencies (section 17A and 19)
- Commodity Futures Modernization Act (2000)
  - Derivatives clearing organizations
- Federal Reserve Act (1913)
  - Supervision of member institutions
  - Supervision of Edge Act corporations

#### **Dodd-Frank Act**

#### Title VII – OTC derivatives

- Section 723 Mandatory clearing of swaps, open access, amended process to introduce new products and otherwise amend their rules
- Section 725 CCPs subject to a significantly larger set of risk management principles
- Title VIII Enhanced supervision and regulation of systemically important financial market utilities
  - Risk management standards
  - Ex ante review of changes materially affecting risks
  - At least annual examinations
  - Enhanced enforcement powers

#### The US Regulated CCPs



\* = DCO application pending

## Focus of CCP Prudential Regulation

- Ability to perform on obligations in a timely manner with a high degree of confidence under a wide range of potential stress scenarios
  - including, but not be limited to, the default of the one/two participant(s) and its/their affiliates that would generate the largest aggregate credit exposure to /liquidity obligation of the CCP in extreme but plausible market conditions

#### Key focal points

- Framework for comprehensive management of risks
- Ability to effectively measure, monitor and manage risks
- Maintenance of sufficient financial resources and liquidity
- Sound settlement arrangements and processes
- Access and disclosure
- Segregation and portability of client positions and margin