







Maybe It Really Does Take a Village: Supporting the Creation of High-Quality Unsubsidized Affordable Rental Housing in Legacy Cities

Ira Goldstein, Emily Dowdall, Jacob Rosch and Kevin Reeves, Policy Solutions Group Presented at the Federal Reserve System Community Development Conference Renewing the Promise of the Middle Class May 10, 2019

Context for Naturally Occurring Affordable Housing (NOAH)

- Devolution of public policy from the federal and state governments to "networks of public, private and civic actors..." [Katz and Nowak]
- Subsidy to house the neediest inadequate to meet demand
- Stubbornly high cost burdens for modest-income households
- Production of housing especially multi-family housing is skewed towards luxury (Class A) units
 - Some project that housing will "filter down" through the housing market



Towards a Definition of NOAH

- NOAH goes by various names: unsubsidized affordable housing, market affordable housing
- Generally created without significant federal subsidy (e.g., LIHTC)
 - Local tax abatements, HCVs, reduced interest rates, etc. don't disqualify as NOAH
- Tenure mix related to local market characteristics
- Mostly older/rehabbed rather than new construction





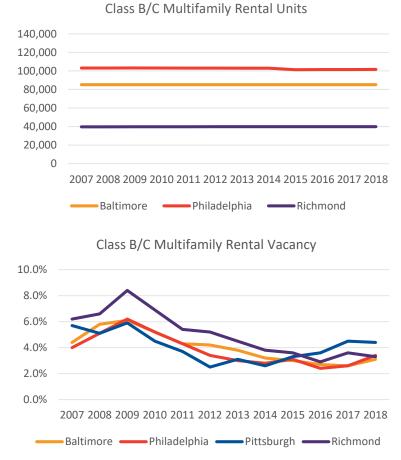
Towards a Definition of NOAH (continued)

- Affordability pegged to 30% of household income
- Targeted incomes generally 60% AMI+ (often above central city average)
- All-in unit cost of \$80,000 \$125,000
- Small, family-owned, mission-oriented, "mom-and-pop," often local or regional ownership
- Rental NOAH stock may include:
 - Single family row homes (Phila., Baltimore, Richmond)
 - >50-year-old multi-family stock often at city edge or in first rings suburbs
 - 2-49 unit B/C (REIS) or 1- and 2-Star (Costar)

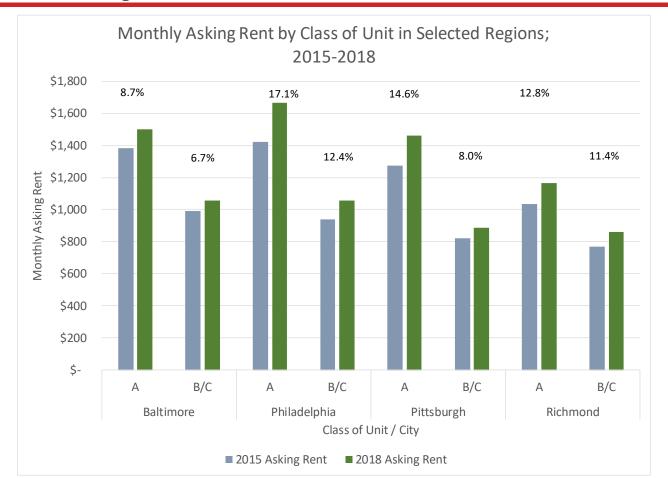


What's Happening in that B/C Multi-family Market?

- Very little B/C unit creation
- Prices rising / vacancies low
- Capitalization ratios in the 6%-8% range
- Cost burdens average
 16.5% of income
- Reasonable gross revenue to investors, but less than for A stock



Change in Typical Rent in A vs. B/C Grade Multi-Family Units Selected Regions



Challenges of NOAH Production

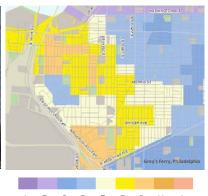
- Shortage of NOAH stock and stiff competition including from Class A developers
- High costs of construction and real estate taxes
- Appraisal gap, especially in more stressed markets
- Risky nature of inexperienced entrepreneurs
 - Poor credit
 - Small portfolio concentrates financial risk
- Financing Challenges
 - Banks are slow, may have minimum loan amounts
 - "Hard money lenders" are expensive, CDFIs have rigorous underwriting/mission criteria



Opportunities of NOAH Housing Production

Practitioners say middle or lightly stressed local submarkets—where property and neighborhood conditions are not seriously impaired—are most appropriate for NOAH.







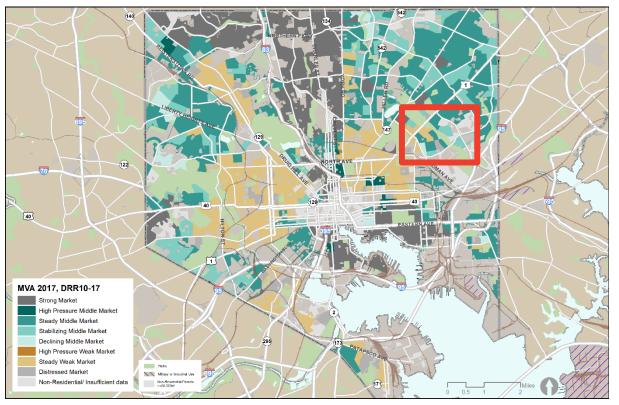
Can mission-oriented capital use market data to secure concessions on depth/duration of affordability as a trade-off for more favorable transaction terms?

Illustration of MVA and DRR Typology

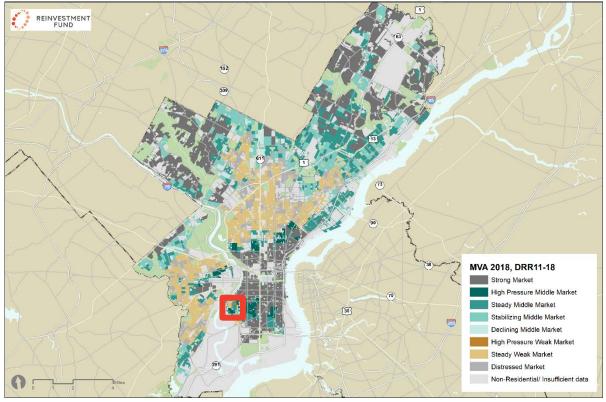
MVA Typology: Measure of Current Market Conditions

		Strong	М	1iddle	Weak	
DRR Typology: Measure of Displacement Pressure	High Pressure					
	Steady					
	Stabilizing					
	Declining				REINVEST FUNI	MENT

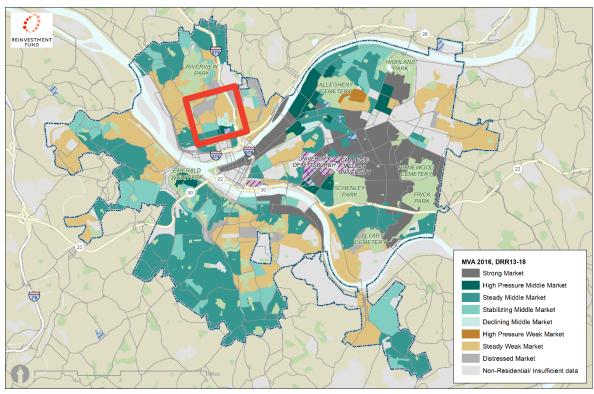
Baltimore. Mixed/Steady Middle Markets with little market pressure: Ideal for SF NOAH / neighborhood preservation strategy.



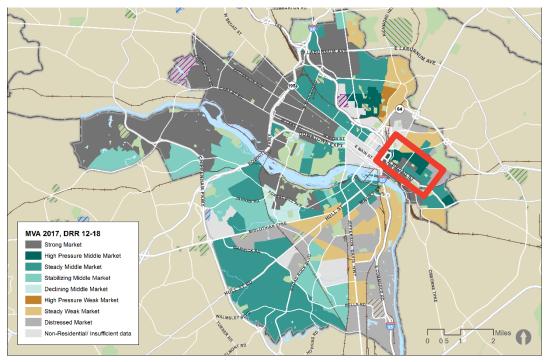
Philadelphia. High Pressure Weak Markets: Foreseeable market appreciation ideal to negotiate affordability concessions.



Pittsburgh. Steady Weak / Stabilizing Middle Markets: Ideal for SF NOAH / neighborhood quality upgrade / loss prevention strategy.



Richmond. High Pressure Middle & Steady Weak Markets: Rising market pressure in spots ideal for financing tradeoffs; preservation in steady areas.



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